

4. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE  
WOODALL OF GEORGIA OR HIS DESIGNEE, DEBATABLE FOR 30  
MINUTES

6

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H. CON. RES. 96  
OFFERED BY MR. WOODALL OF GEORGIA**

Strike all after the enacting clause and insert the  
following:

1 **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**  
2 **FOR FISCAL YEAR 2015.**

3 (a) DECLARATION.—The Congress determines and  
4 declares that this concurrent resolution establishes the  
5 budget for fiscal year 2015 and sets forth appropriate  
6 budgetary levels for fiscal years 2015 through 2024.

7 (b) TABLE OF CONTENTS.—The table of contents for  
8 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2015.

**TITLE I—RECOMMENDED LEVELS AND AMOUNTS**

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories.

**TITLE II—BUDGET ENFORCEMENT**

Sec. 201. Limitation on advance appropriations.

Sec. 202. Concepts and definitions.

Sec. 203. Adjustments of aggregates, allocations, and appropriate budgetary  
levels.

Sec. 204. Limitation on long-term spending.

Sec. 205. Budgetary treatment of certain transactions.

Sec. 206. Application and effect of changes in allocations and aggregates.

Sec. 207. Congressional Budget Office estimates.

Sec. 208. Transfers from the general fund of the Treasury to the Highway  
Trust Fund that increase public indebtedness.

Sec. 209. Separate allocation for overseas contingency operations/global war on  
terrorism.

Sec. 210. Exercise of rulemaking powers.

## TITLE III—POLICY

- Sec. 301. Policy statement on health care law repeal.
- Sec. 302. Policy statement on means-tested welfare programs.
- Sec. 303. Policy statement on block granting Medicaid.
- Sec. 304. Policy statement on a carbon tax.
- Sec. 305. Policy statement on the use of official time by Federal employees for union activities.
- Sec. 306. Policy statement on creation of a Committee to Eliminate Duplication and Waste.
- Sec. 307. Policy statement on Federal funding of abortion.
- Sec. 308. Policy statement on readable legislation.
- Sec. 309. Policy statement on work requirements.
- Sec. 310. Policy statement on energy production.
- Sec. 311. Policy statement on regulation of greenhouse gases by the Environmental Protection Agency.
- Sec. 312. Policy statement on reforming the Federal budget process.
- Sec. 313. Policy statement on economic growth and putting Americans back to work.
- Sec. 314. Policy statement on tax reform.
- Sec. 315. Policy statement on replacing the President's health care law.
- Sec. 316. Policy statement on Medicare.
- Sec. 317. Policy statement on Social Security.
- Sec. 318. Policy statement on higher education and workforce development opportunity.
- Sec. 319. Policy statement on deficit reduction through the cancellation of unobligated balances.
- Sec. 320. Policy statement on responsible stewardship of taxpayer dollars.
- Sec. 321. Policy statement on deficit reduction through the reduction of unnecessary and wasteful spending.
- Sec. 322. Policy statement on unauthorized spending.
- Sec. 323. Policy statement on Federal regulatory policy.
- Sec. 324. Policy statement on trade.
- Sec. 325. No Budget, no Pay.
- Sec. 326. Policy statement on reform of the Supplemental Nutrition Assistance Program.
- Sec. 327. Policy statement on transportation reform.

## TITLE IV—RESERVE FUNDS

- Sec. 401. Reserve fund for the repeal of the 2010 health care laws.
- Sec. 402. Deficit-neutral reserve fund for the replacement of Obamacare.
- Sec. 403. Deficit-neutral reserve fund related to the Medicare provisions of the 2010 health care laws.
- Sec. 404. Deficit-neutral reserve fund for the sustainable growth rate of the Medicare program.
- Sec. 405. Deficit-neutral reserve fund for reforming the tax code.
- Sec. 406. Deficit-neutral reserve fund for trade agreements.
- Sec. 407. Deficit-neutral reserve fund for revenue measures.
- Sec. 408. Deficit-neutral reserve fund for rural counties and schools.
- Sec. 409. Deficit-neutral reserve fund for transportation reform.
- Sec. 410. Deficit-neutral reserve fund to reduce poverty and increase opportunity and upward mobility.
- Sec. 411. Implementation of a deficit and long-term debt reduction agreement.
- Sec. 412. Deficit-neutral reserve account for reforming SNAP.

Sec. 413. Deficit-neutral reserve fund for Social Security Disability Insurance Reform.

TITLE V—EARMARK MORATORIUM

Sec. 501. Earmark moratorium.

Sec. 502. Limitation of authority of the House Committee on Rules.

TITLE VI—ESTIMATES OF DIRECT SPENDING

Sec. 601. Direct spending.

1           **TITLE I—RECOMMENDED**  
2           **LEVELS AND AMOUNTS**

3   **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4       The following budgetary levels are appropriate for  
5 each of fiscal years 2015 through 2024:

6           (1) **FEDERAL REVENUES.**—For purposes of the  
7 enforcement of this concurrent resolution:

8           (A) The recommended levels of Federal  
9 revenues are as follows:

10       Fiscal year 2015: \$2,533,142,000,000.

11       Fiscal year 2016: \$2,675,941,000,000.

12       Fiscal year 2017: \$2,789,406,000,000.

13       Fiscal year 2018: \$2,890,066,000,000.

14       Fiscal year 2019: \$3,014,538,000,000.

15       Fiscal year 2020: \$3,148,143,000,000.

16       Fiscal year 2021: \$3,294,465,000,000.

17       Fiscal year 2022: \$3,456,164,000,000.

18       Fiscal year 2023: \$3,626,464,000,000.

19       Fiscal year 2024: \$3,807,341,000,000.

1 (B) The amounts by which the aggregate  
2 levels of Federal revenues should be changed  
3 are as follows:

4 Fiscal year 2015: \$0.  
5 Fiscal year 2016: \$0.  
6 Fiscal year 2017: \$0.  
7 Fiscal year 2018: \$0.  
8 Fiscal year 2019: \$0.  
9 Fiscal year 2020: \$0.  
10 Fiscal year 2021: \$0.  
11 Fiscal year 2022: \$0.  
12 Fiscal year 2023: \$0.  
13 Fiscal year 2024: \$0.

14 (2) NEW BUDGET AUTHORITY.—For purposes  
15 of the enforcement of this concurrent resolution, the  
16 appropriate levels of total new budget authority are  
17 as follows:

18 Fiscal year 2015: \$2,743,504,000,000.  
19 Fiscal year 2016: \$2,778,548,000,000.  
20 Fiscal year 2017: \$2,848,957,000,000.  
21 Fiscal year 2018: \$2,925,554,000,000.  
22 Fiscal year 2019: \$3,033,623,000,000.  
23 Fiscal year 2020: \$3,162,619,000,000.  
24 Fiscal year 2021: \$3,241,898,000,000.  
25 Fiscal year 2022: \$3,361,147,000,000.

1 Fiscal year 2023: \$3,414,031,000,000.

2 Fiscal year 2024: \$3,434,808,000,000.

3 (3) BUDGET OUTLAYS.—For purposes of the  
4 enforcement of this concurrent resolution, the appro-  
5 priate levels of total budget outlays are as follows:

6 Fiscal year 2015: \$2,818,544,000,000.

7 Fiscal year 2016: \$2,808,954,000,000.

8 Fiscal year 2017: \$2,840,958,000,000.

9 Fiscal year 2018: \$2,901,664,000,000.

10 Fiscal year 2019: \$3,009,073,000,000.

11 Fiscal year 2020: \$3,124,872,000,000.

12 Fiscal year 2021: \$3,215,785,000,000.

13 Fiscal year 2022: \$3,351,489,000,000.

14 Fiscal year 2023: \$3,387,409,000,000.

15 Fiscal year 2024: \$3,405,674,000,000.

16 (4) DEFICITS (ON-BUDGET).—For purposes of  
17 the enforcement of this concurrent resolution, the  
18 amounts of the deficits (on-budget) are as follows:

19 Fiscal year 2015: -\$285,402,000,000.

20 Fiscal year 2016: -\$133,013,000,000.

21 Fiscal year 2017: -\$51,552,000,000.

22 Fiscal year 2018: -\$11,598,000,000.

23 Fiscal year 2019: \$5,465,000,000.

24 Fiscal year 2020: \$23,271,000,000.

25 Fiscal year 2021: \$78,680,000,000.

1 Fiscal year 2022: \$104,675,000,000.

2 Fiscal year 2023: \$239,055,000,000.

3 Fiscal year 2024: \$401,667,000,000.

4 (5) DEBT SUBJECT TO LIMIT.—The appropriate  
5 levels of the public debt are as follows:

6 Fiscal year 2015: \$18,204,000,000.

7 Fiscal year 2016: \$18,414,000,000.

8 Fiscal year 2017: \$19,013,000,000.

9 Fiscal year 2018: \$19,267,000,000.

10 Fiscal year 2019: \$19,603,000,000.

11 Fiscal year 2020: \$20,055,000,000.

12 Fiscal year 2021: \$20,311,000,000.

13 Fiscal year 2022: \$20,701,000,000.

14 Fiscal year 2023: \$20,976,000,000.

15 Fiscal year 2024: \$21,220,000,000.

16 (6) DEBT HELD BY THE PUBLIC.—The appropriate  
17 levels of debt held by the public are as follows:

18 Fiscal year 2015: \$13,112,000,000.

19 Fiscal year 2016: \$13,206,000,000.

20 Fiscal year 2017: \$13,640,000,000.

21 Fiscal year 2018: \$13,716,000,000.

22 Fiscal year 2019: \$13,909,000,000.

23 Fiscal year 2020: \$14,255,000,000.

24 Fiscal year 2021: \$14,440,000,000.

25 Fiscal year 2022: \$14,818,000,000.

1 Fiscal year 2023: \$15,074,000,000.

2 Fiscal year 2024: \$15,307,000,000.

3 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

4 The Congress determines and declares that the ap-  
5 propriate levels of new budget authority and outlays for  
6 fiscal years 2015 through 2024 for each major functional  
7 category are:

8 (1) National Defense (050):

9 Fiscal year 2015:

10 (A) New budget authority,  
11 \$528,927,000,000.

12 (B) Outlays, \$566,503,000,000.

13 Fiscal year 2016:

14 (A) New budget authority,  
15 \$573,792,000,000.

16 (B) Outlays, \$573,064,000,000.

17 Fiscal year 2017:

18 (A) New budget authority,  
19 \$597,895,000,000.

20 (B) Outlays, \$584,252,000,000.

21 Fiscal year 2018:

22 (A) New budget authority,  
23 \$611,146,000,000.

24 (B) Outlays, \$593,795,000,000.

25 Fiscal year 2019:



1 (A) New budget authority,  
2 \$624,416,000,000.  
3 (B) Outlays, \$611,902,000,000.  
4 Fiscal year 2020:  
5 (A) New budget authority,  
6 \$638,697,000,000.  
7 (B) Outlays, \$626,175,000,000.  
8 Fiscal year 2021:  
9 (A) New budget authority,  
10 \$653,001,000,000.  
11 (B) Outlays, \$640,499,000,000.  
12 Fiscal year 2022:  
13 (A) New budget authority,  
14 \$669,967,000,000.  
15 (B) Outlays, \$661,181,000,000.  
16 Fiscal year 2023:  
17 (A) New budget authority,  
18 \$687,393,000,000.  
19 (B) Outlays, \$672,922,000,000.  
20 Fiscal year 2024:  
21 (A) New budget authority,  
22 \$706,218,000,000.  
23 (B) Outlays, \$685,796,000,000.  
24 (2) International Affairs (150):  
25 Fiscal year 2015:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2016:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2017:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2018:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2019:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2020:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2021:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2022:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2023:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2024:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

1 (3) General Science, Space, and Technology

2 (250):

3 Fiscal year 2015:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2016:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2017:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2018:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2019:

24 (A) New budget authority, an amount  
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2020:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2021:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2022:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2023:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2024:

24 (A) New budget authority, an amount  
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 (4) Energy (270):

4 Fiscal year 2015:

5 (A) New budget authority, an amount  
6 to be derived from function 920.

7 (B) Outlays, an amount to be derived  
8 from function 920.

9 Fiscal year 2016:

10 (A) New budget authority, an amount  
11 to be derived from function 920.

12 (B) Outlays, an amount to be derived  
13 from function 920.

14 Fiscal year 2017:

15 (A) New budget authority, an amount  
16 to be derived from function 920.

17 (B) Outlays, an amount to be derived  
18 from function 920.

19 Fiscal year 2018:

20 (A) New budget authority, an amount  
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived  
23 from function 920.

24 Fiscal year 2019:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2020:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2021:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2022:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2023:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2024:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 (5) Natural Resources and Environment (300):  
6 Fiscal year 2015:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2016:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2017:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2018:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.



1 Fiscal year 2019:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2020:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2021:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2022:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2023:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2024:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 (6) Agriculture (350):

7 Fiscal year 2015:

8 (A) New budget authority, an amount  
9 to be derived from function 920.

10 (B) Outlays, an amount to be derived  
11 from function 920.

12 Fiscal year 2016:

13 (A) New budget authority, an amount  
14 to be derived from function 920.

15 (B) Outlays, an amount to be derived  
16 from function 920.

17 Fiscal year 2017:

18 (A) New budget authority, an amount  
19 to be derived from function 920.

20 (B) Outlays, an amount to be derived  
21 from function 920.

22 Fiscal year 2018:

23 (A) New budget authority, an amount  
24 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2019:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2020:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2021:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2022:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2023:

24 (A) New budget authority, an amount  
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2024:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 (7) Commerce and Housing Credit (370):

9 Fiscal year 2015:

10 (A) New budget authority, an amount  
11 to be derived from function 920.

12 (B) Outlays, an amount to be derived  
13 from function 920.

14 Fiscal year 2016:

15 (A) New budget authority, an amount  
16 to be derived from function 920.

17 (B) Outlays, an amount to be derived  
18 from function 920.

19 Fiscal year 2017:

20 (A) New budget authority, an amount  
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived  
23 from function 920.

24 Fiscal year 2018:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2019:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2020:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2021:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2022:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2023:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2024:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 (8) Transportation (400):

11 Fiscal year 2015:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2016:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2017:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2018:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2019:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2020:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2021:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2022:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2023:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2024:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 (9) Community and Regional Development  
12 (450):

13 Fiscal year 2015:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2016:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2017:

24 (A) New budget authority, an amount  
25 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2018:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2019:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2020:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2021:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2022:

24 (A) New budget authority, an amount  
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2023:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2024:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 (10) Education, Training, Employment, and  
14 Social Services (500):

15 Fiscal year 2015:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2016:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2017:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2018:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2019:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2020:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2021:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2022:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2023:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2024:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 (11) Health (550):

16 Fiscal year 2015:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2016:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2017:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2018:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2019:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2020:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2021:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2022:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2023:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2024:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 (12) Medicare (570):

17 Fiscal year 2015:

18 (A) New budget authority, an amount  
19 to be derived from function 920.

20 (B) Outlays, an amount to be derived  
21 from function 920.

22 Fiscal year 2016:

23 (A) New budget authority, an amount  
24 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2017:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2018:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2019:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2020:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2021:

24 (A) New budget authority, an amount  
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2022:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2023:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2024:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 (13) Income Security (600):

19 Fiscal year 2015:

20 (A) New budget authority, an amount  
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived  
23 from function 920.

24 Fiscal year 2016:



1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2017:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2018:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2019:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2020:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2021:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2022:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2023:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2024:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 (14) Social Security (650):

21 Fiscal year 2015:

22 (A) New budget authority, an amount  
23 to be derived from function 920..

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2016:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2017:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2018:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2019:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2020:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2021:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2022:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2023:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2024:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 (15) Veterans Benefits and Services (700):

22 Fiscal year 2015:

23 (A) New budget authority, an amount  
24 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2016:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2017:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2018:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2019:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2020:

24 (A) New budget authority, an amount  
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2021:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2022:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2023:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2024:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 (16) Administration of Justice (750):

24 Fiscal year 2015:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2016:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2017:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2018:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2019:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2020:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2021:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2022:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2023:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2024:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 (17) General Government (800):



1 Fiscal year 2015:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2016:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2017:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2018:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2019:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1 Fiscal year 2020:

2 (A) New budget authority, an amount  
3 to be derived from function 920.

4 (B) Outlays, an amount to be derived  
5 from function 920.

6 Fiscal year 2021:

7 (A) New budget authority, an amount  
8 to be derived from function 920.

9 (B) Outlays, an amount to be derived  
10 from function 920.

11 Fiscal year 2022:

12 (A) New budget authority, an amount  
13 to be derived from function 920.

14 (B) Outlays, an amount to be derived  
15 from function 920.

16 Fiscal year 2023:

17 (A) New budget authority, an amount  
18 to be derived from function 920.

19 (B) Outlays, an amount to be derived  
20 from function 920.

21 Fiscal year 2024:

22 (A) New budget authority, an amount  
23 to be derived from function 920.

24 (B) Outlays, an amount to be derived  
25 from function 920.

1           (18) Net Interest (900):  
2           Fiscal year 2015:  
3           (A)     New     budget     authority,  
4           \$368,359,000,000.  
5           (B) Outlays, \$368,359,000,000.  
6           Fiscal year 2016:  
7           (A)     New     budget     authority,  
8           \$408,990,000,000.  
9           (B) Outlays, \$408,990,000,000.  
10          Fiscal year 2017:  
11          (A)     New     budget     authority,  
12          \$465,411,000,000.  
13          (B) Outlays, \$465,411,000,000.  
14          Fiscal year 2018:  
15          (A)     New     budget     authority,  
16          \$525,481,000,000.  
17          (B) Outlays, \$525,481,000,000.  
18          Fiscal year 2019:  
19          (A)     New     budget     authority,  
20          \$568,468,000,000.  
21          (B) Outlays, \$568,468,000,000.  
22          Fiscal year 2020:  
23          (A)     New     budget     authority,  
24          \$606,691,000,000.  
25          (B) Outlays, \$606,691,000,000.

1 Fiscal year 2021:

2 (A) New budget authority,  
3 \$626,835,000,000.

4 (B) Outlays, \$626,835,000,000.

5 Fiscal year 2022:

6 (A) New budget authority,  
7 \$643,655,000,000.

8 (B) Outlays, \$643,655,000,000.

9 Fiscal year 2023:

10 (A) New budget authority,  
11 \$656,318,000,000.

12 (B) Outlays, \$656,318,000,000.

13 Fiscal year 2024:

14 (A) New budget authority,  
15 \$660,760,000,000.

16 (B) Outlays, \$660,760,000,000.

17 (19) Allowances (920):

18 Fiscal year 2015:

19 (A) New budget authority,  
20 \$1,846,217,000,000.

21 (B) Outlays, \$1,883,682,000,000.

22 Fiscal year 2016:

23 (A) New budget authority,  
24 \$1,795,765,000,000.

25 (B) Outlays, \$1,826,890,000,000.

1 Fiscal year 2017:

2 (A) New budget authority,  
3 \$1,785,651,000,000.

4 (B) Outlays, \$1,791,295,000,000.

5 Fiscal year 2018:

6 (A) New budget authority,  
7 \$1,788,927,000,000.

8 (B) Outlays, \$1,782,388,000,000.

9 Fiscal year 2019:

10 (A) New budget authority,  
11 \$1,840,739,000,000.

12 (B) Outlays, \$1,828,703,000,000.

13 Fiscal year 2020:

14 (A) New budget authority,  
15 \$1,917,231,000,000.

16 (B) Outlays, \$1,892,007,000,000.

17 Fiscal year 2021:

18 (A) New budget authority,  
19 \$1,962,061,000,000.

20 (B) Outlays, \$1,948,451,000,000.

21 Fiscal year 2022:

22 (A) New budget authority,  
23 \$2,047,525,000,000.

24 (B) Outlays, \$2,046,652,000,000.

25 Fiscal year 2023:

1 (A) New budget authority,  
2 \$2,070,320,000,000.

3 (B) Outlays, \$2,058,169,000,000.

4 Fiscal year 2024:

5 (A) New budget authority,  
6 \$2,067,830,000,000.

7 (B) Outlays, \$2,059,117,000,000.

8 (20) Undistributed Offsetting Receipts (950):

9 Fiscal year 2015:

10 (A) New budget authority, an amount  
11 to be derived from function 920.

12 (B) Outlays, an amount to be derived  
13 from function 920.

14 Fiscal year 2016:

15 (A) New budget authority, an amount  
16 to be derived from function 920.

17 (B) Outlays, an amount to be derived  
18 from function 920.

19 Fiscal year 2017:

20 (A) New budget authority, an amount  
21 to be derived from function 920.

22 (B) Outlays, an amount to be derived  
23 from function 920.

24 Fiscal year 2018:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2019:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 Fiscal year 2020:

11 (A) New budget authority, an amount  
12 to be derived from function 920.

13 (B) Outlays, an amount to be derived  
14 from function 920.

15 Fiscal year 2021:

16 (A) New budget authority, an amount  
17 to be derived from function 920.

18 (B) Outlays, an amount to be derived  
19 from function 920.

20 Fiscal year 2022:

21 (A) New budget authority, an amount  
22 to be derived from function 920.

23 (B) Outlays, an amount to be derived  
24 from function 920.

25 Fiscal year 2023:

1 (A) New budget authority, an amount  
2 to be derived from function 920.

3 (B) Outlays, an amount to be derived  
4 from function 920.

5 Fiscal year 2024:

6 (A) New budget authority, an amount  
7 to be derived from function 920.

8 (B) Outlays, an amount to be derived  
9 from function 920.

10 (21) Overseas Contingency Operations/Global  
11 War on Terrorism (970):

12 Fiscal year 2015:

13 (A) New budget authority, an amount  
14 to be derived from function 920.

15 (B) Outlays, an amount to be derived  
16 from function 920.

17 Fiscal year 2016:

18 (A) New budget authority, an amount  
19 to be derived from function 920.

20 (B) Outlays, an amount to be derived  
21 from function 920.

22 Fiscal year 2017:

23 (A) New budget authority, an amount  
24 to be derived from function 920.



1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2018:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2019:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 Fiscal year 2020:

14 (A) New budget authority, an amount  
15 to be derived from function 920.

16 (B) Outlays, an amount to be derived  
17 from function 920.

18 Fiscal year 2021:

19 (A) New budget authority, an amount  
20 to be derived from function 920.

21 (B) Outlays, an amount to be derived  
22 from function 920.

23 Fiscal year 2022:

24 (A) New budget authority, an amount  
25 to be derived from function 920.

1 (B) Outlays, an amount to be derived  
2 from function 920.

3 Fiscal year 2023:

4 (A) New budget authority, an amount  
5 to be derived from function 920.

6 (B) Outlays, an amount to be derived  
7 from function 920.

8 Fiscal year 2024:

9 (A) New budget authority, an amount  
10 to be derived from function 920.

11 (B) Outlays, an amount to be derived  
12 from function 920.

13 **TITLE II—BUDGET**  
14 **ENFORCEMENT**

15 **SEC. 201. LIMITATION ON ADVANCE APPROPRIATIONS.**

16 (a) IN GENERAL.—In the House, except as provided  
17 for in subsection (b), any bill or joint resolution, or amend-  
18 ment thereto or conference report thereon, making a gen-  
19 eral appropriation or continuing appropriation may not  
20 provide for advance appropriations.

21 (b) EXCEPTIONS.—An advance appropriation may be  
22 provided for programs, projects, activities, or accounts re-  
23 ferred to in subsection (c)(1) or identified in the report  
24 to accompany this concurrent resolution or the joint ex-  
25 planatory statement of managers to accompany this con-

1 current resolution under the heading “Accounts Identified  
2 for Advance Appropriations”.

3 (c) LIMITATIONS.—For fiscal year 2016, the aggre-  
4 gate level of advance appropriations shall not exceed—

5 (1) \$58,662,202,000 for the following programs  
6 in the Department of Veterans Affairs—

7 (A) Medical Services;

8 (B) Medical Support and Compliance; and

9 (C) Medical Facilities accounts of the Vet-  
10 erans Health Administration; and

11 (2) \$28,781,000,000 in new budget authority  
12 for all programs identified pursuant to subsection  
13 (b).

14 (d) DEFINITION.—In this section, the term “advance  
15 appropriation” means any new discretionary budget au-  
16 thority provided in a bill or joint resolution, or amendment  
17 thereto or conference report thereon, making general ap-  
18 propriations or any new discretionary budget authority  
19 provided in a bill or joint resolution making continuing  
20 appropriations for fiscal year 2016.

21 **SEC. 202. CONCEPTS AND DEFINITIONS.**

22 Upon the enactment of any bill or joint resolution  
23 providing for a change in budgetary concepts or defini-  
24 tions, the chair of the Committee on the Budget may ad-

1 just any allocations, aggregates, and other appropriate lev-  
2 els in this concurrent resolution accordingly.

3 **SEC. 203. ADJUSTMENTS OF AGGREGATES, ALLOCATIONS,**  
4 **AND APPROPRIATE BUDGETARY LEVELS.**

5 (a) ADJUSTMENTS OF DISCRETIONARY AND DIRECT  
6 SPENDING LEVELS.—If a committee (other than the Com-  
7 mittee on Appropriations) reports a bill or joint resolution,  
8 or amendment thereto or conference report thereon, pro-  
9 viding for a decrease in direct spending (budget authority  
10 and outlays flowing therefrom) for any fiscal year and also  
11 provides for an authorization of appropriations for the  
12 same purpose, upon the enactment of such measure, the  
13 chair of the Committee on the Budget may decrease the  
14 allocation to such committee and increase the allocation  
15 of discretionary spending (budget authority and outlays  
16 flowing therefrom) to the Committee on Appropriations  
17 for fiscal year 2015 by an amount equal to the new budget  
18 authority (and outlays flowing therefrom) provided for in  
19 a bill or joint resolution making appropriations for the  
20 same purpose.

21 (b) ADJUSTMENTS TO FUND OVERSEAS CONTIN-  
22 GENCY OPERATIONS/GLOBAL WAR ON TERRORISM.—In  
23 order to take into account any new information included  
24 in the budget submission by the President for fiscal year  
25 2015, the chair of the Committee on the Budget may ad-

1 just the allocations, aggregates, and other appropriate  
2 budgetary levels for Overseas Contingency Operations/  
3 Global War on Terrorism or the section 302(a) allocation  
4 to the Committee on Appropriations set forth in the report  
5 of this concurrent resolution to conform with section  
6 251(c) of the Balanced Budget and Emergency Deficit  
7 Control Act of 1985 (as adjusted by section 251A of such  
8 Act).

9 (c) REVISED CONGRESSIONAL BUDGET OFFICE  
10 BASELINE.—The chair of the Committee on the Budget  
11 may adjust the allocations, aggregates, and other appro-  
12 priate budgetary levels to reflect changes resulting from  
13 technical and economic assumptions in the most recent  
14 baseline published by the Congressional Budget Office.

15 (d) DETERMINATIONS.—For the purpose of enforcing  
16 this concurrent resolution on the budget in the House, the  
17 allocations and aggregate levels of new budget authority,  
18 outlays, direct spending, new entitlement authority, reve-  
19 nues, deficits, and surpluses for fiscal year 2015 and the  
20 period of fiscal years 2015 through fiscal year 2024 shall  
21 be determined on the basis of estimates made by the chair  
22 of the Committee on the Budget and such chair may ad-  
23 just such applicable levels of this concurrent resolution.

1   **SEC. 204. LIMITATION ON LONG-TERM SPENDING.**

2       (a) IN GENERAL.—In the House, it shall not be in  
3 order to consider a bill or joint resolution reported by a  
4 committee (other than the Committee on Appropriations),  
5 or an amendment thereto or a conference report thereon,  
6 if the provisions of such measure have the net effect of  
7 increasing direct spending in excess of \$5,000,000,000 for  
8 any period described in subsection (b).

9       (b) TIME PERIODS.—The applicable periods for pur-  
10 poses of this section are any of the four consecutive ten  
11 fiscal-year periods beginning with fiscal year 2025.

12   **SEC. 205. BUDGETARY TREATMENT OF CERTAIN TRANS-**  
13                   **ACTIONS.**

14       (a) IN GENERAL.—Notwithstanding section  
15 302(a)(1) of the Congressional Budget Act of 1974, sec-  
16 tion 13301 of the Budget Enforcement Act of 1990, and  
17 section 4001 of the Omnibus Budget Reconciliation Act  
18 of 1989, the report accompanying this concurrent resolu-  
19 tion on the budget or the joint explanatory statement ac-  
20 companying the conference report on any concurrent reso-  
21 lution on the budget shall include in its allocation under  
22 section 302(a) of the Congressional Budget Act of 1974  
23 to the Committee on Appropriations amounts for the dis-  
24 cretionary administrative expenses of the Social Security  
25 Administration and the United States Postal Service.

1 (b) SPECIAL RULE.—For purposes of applying sec-  
2 tions 302(f) and 311 of the Congressional Budget Act of  
3 1974, estimates of the level of total new budget authority  
4 and total outlays provided by a measure shall include any  
5 off-budget discretionary amounts.

6 (c) ADJUSTMENTS.—The chair of the Committee on  
7 the Budget may adjust the allocations, aggregates, and  
8 other appropriate levels for legislation reported by the  
9 Committee on Oversight and Government Reform that re-  
10 forms the Federal retirement system, if such adjustments  
11 do not cause a net increase in the deficit for fiscal year  
12 2015 and the period of fiscal years 2015 through 2024.

13 **SEC. 206. APPLICATION AND EFFECT OF CHANGES IN ALLO-**  
14 **CATIONS AND AGGREGATES.**

15 (a) APPLICATION.—Any adjustments of the alloca-  
16 tions, aggregates, and other appropriate levels made pur-  
17 suant to this concurrent resolution shall—

18 (1) apply while that measure is under consider-  
19 ation;

20 (2) take effect upon the enactment of that  
21 measure; and

22 (3) be published in the Congressional Record as  
23 soon as practicable.

24 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-  
25 GREGATES.—Revised allocations and aggregates resulting

1 from these adjustments shall be considered for the pur-  
2 poses of the Congressional Budget Act of 1974 as alloca-  
3 tions and aggregates included in this concurrent resolu-  
4 tion.

5 (c) BUDGET COMPLIANCE.—The consideration of any  
6 bill or joint resolution, or amendment thereto or con-  
7 ference report thereon, for which the chair of the Com-  
8 mittee on the Budget makes adjustments or revisions in  
9 the allocations, aggregates, and other appropriate levels  
10 of this concurrent resolution shall not be subject to the  
11 points of order set forth in clause 10 of rule XXI of the  
12 Rules of the House of Representatives or section 504.

13 **SEC. 207. CONGRESSIONAL BUDGET OFFICE ESTIMATES.**

14 (a) FINDINGS.—The House finds the following:

15 (1) Costs of Federal housing loans and loan  
16 guarantees are treated unequally in the budget. The  
17 Congressional Budget Office uses fair-value account-  
18 ing to measure the costs of Fannie Mae and Freddie  
19 Mac, but determines the cost of other Federal loan  
20 and loan-guarantee programs on the basis of the  
21 Federal Credit Reform Act of 1990 (“FCRA”).

22 (2) The fair-value accounting method uses dis-  
23 count rates which incorporate the risk inherent to  
24 the type of liability being estimated in addition to  
25 Treasury discount rates of the proper maturity



1 length. In contrast, FCRA accounting solely uses the  
2 discount rates of the Treasury, failing to incorporate  
3 all of the risks attendant to these credit activities.

4 (3) The Congressional Budget Office estimates  
5 that if fair-value were used to estimate the cost of  
6 all new credit activity in 2014, the deficit would be  
7 approximately \$50 billion higher than under the cur-  
8 rent methodology.

9 (b) FAIR VALUE ESTIMATES.—Upon the request of  
10 the chair or ranking member of the Committee on the  
11 Budget, any estimate prepared by the Director of the Con-  
12 gressional Budget Office for a measure under the terms  
13 of title V of the Congressional Budget Act of 1974, “credit  
14 reform”, as a supplement to such estimate shall, to the  
15 extent practicable, also provide an estimate of the current  
16 actual or estimated market values representing the “fair  
17 value” of assets and liabilities affected by such measure.

18 (c) FAIR VALUE ESTIMATES FOR HOUSING PRO-  
19 GRAMS.—Whenever the Director of the Congressional  
20 Budget Office prepares an estimate pursuant to section  
21 402 of the Congressional Budget Act of 1974 of the costs  
22 which would be incurred in carrying out any bill or joint  
23 resolution and if the Director determines that such bill  
24 or joint resolution has a cost related to a housing or resi-  
25 dential mortgage program under the FCRA, then the Di-

1 rector shall also provide an estimate of the current actual  
2 or estimated market values representing the “fair value”  
3 of assets and liabilities affected by the provisions of such  
4 bill or joint resolution that result in such cost.

5 (d) ENFORCEMENT.—If the Director of the Congres-  
6 sional Budget Office provides an estimate pursuant to  
7 subsection (b) or (c), the chair of the Committee on the  
8 Budget may use such estimate to determine compliance  
9 with the Congressional Budget Act of 1974 and other  
10 budgetary enforcement controls.

11 **SEC. 208. TRANSFERS FROM THE GENERAL FUND OF THE**  
12 **TREASURY TO THE HIGHWAY TRUST FUND**  
13 **THAT INCREASE PUBLIC INDEBTEDNESS.**

14 For purposes of the Congressional Budget Act of  
15 1974, the Balanced Budget and Emergency Deficit Con-  
16 trol Act of 1985, or the rules or orders of the House of  
17 Representatives, a bill or joint resolution, or an amend-  
18 ment thereto or conference report thereon, that transfers  
19 funds from the general fund of the Treasury to the High-  
20 way Trust Fund shall be counted as new budget authority  
21 and outlays equal to the amount of the transfer in the  
22 fiscal year the transfer occurs.

1 **SEC. 209. SEPARATE ALLOCATION FOR OVERSEAS CONTIN-**  
2 **GENCY OPERATIONS/GLOBAL WAR ON TER-**  
3 **RORISM.**

4 (a) **ALLOCATION.**—In the House, there shall be a sep-  
5 arate allocation to the Committee on Appropriations for  
6 overseas contingency operations/global war on terrorism.  
7 For purposes of enforcing such separate allocation under  
8 section 302(f) of the Congressional Budget Act of 1974,  
9 the “first fiscal year” and the “total of fiscal years” shall  
10 be deemed to refer to fiscal year 2015. Such separate allo-  
11 cation shall be the exclusive allocation for overseas contin-  
12 gency operations/global war on terrorism under section  
13 302(a) of such Act. Section 302(c) of such Act shall not  
14 apply to such separate allocation. The Committee on Ap-  
15 propriations may provide suballocations of such separate  
16 allocation under section 302(b) of such Act. Spending that  
17 counts toward the allocation established by this section  
18 shall be designated pursuant to section 251(b)(2)(A)(ii)  
19 of the Balanced Budget and Emergency Deficit Control  
20 Act of 1985.

21 (b) **ADJUSTMENT.**—In the House, for purposes of  
22 subsection (a) for fiscal year 2015, no adjustment shall  
23 be made under section 314(a) of the Congressional Budget  
24 Act of 1974 if any adjustment would be made under sec-  
25 tion 251(b)(2)(A)(ii) of the Balanced Budget and Emer-  
26 gency Deficit Control Act of 1985.

1 **SEC. 210. EXERCISE OF RULEMAKING POWERS.**

2 The House adopts the provisions of this title—

3 (1) as an exercise of the rulemaking power of  
4 the House of Representatives and as such they shall  
5 be considered as part of the rules of the House of  
6 Representatives, and these rules shall supersede  
7 other rules only to the extent that they are incon-  
8 sistent with other such rules; and

9 (2) with full recognition of the constitutional  
10 right of the House of Representatives to change  
11 those rules at any time, in the same manner, and to  
12 the same extent as in the case of any other rule of  
13 the House of Representatives.

14 **TITLE III—POLICY**

15 **SEC. 301. POLICY STATEMENT ON HEALTH CARE LAW RE-**  
16 **PEAL.**

17 It is the policy of this resolution that the Patient Pro-  
18 tection and Affordable Care Act (Public Law 111–148),  
19 and the Health Care and Education Reconciliation Act of  
20 2010 (Public Law 111–152) should be repealed.

21 **SEC. 302. POLICY STATEMENT ON MEANS-TESTED WEL-**  
22 **FARE PROGRAMS.**

23 (a) FINDINGS.—The House finds that:

24 (1) Too many people are trapped at the bottom  
25 rungs of the economic ladder, and every citizen

1       should have the opportunity to rise, escape from  
2       poverty, and achieve their own potential.

3           (2) In 1996, President Bill Clinton and con-  
4       gressional Republicans enacted reforms that have  
5       moved families off of Federal programs and enabled  
6       them to provide for themselves.

7           (3) According to the most recent projections,  
8       over the next 10 years we will spend approximately  
9       \$9.7 trillion on means-tested welfare programs.

10          (4) Today, there are approximately 92 Federal  
11       programs that provide benefits specifically to poor  
12       and low-income Americans.

13          (5) Taxpayers deserve clear and transparent in-  
14       formation on how well these programs are working,  
15       and how much the Federal Government is spending  
16       on means-tested welfare.

17          (6) It should be the goal of welfare programs  
18       to encourage work and put people on a path to self-  
19       reliance.

20       (b) POLICY ON MEANS-TESTED WELFARE PRO-  
21       GRAMS.—It is the policy of this resolution that—

22           (1) the welfare system should be reformed to  
23       give states flexibility to implement and improve safe-  
24       ty net programs and that to be eligible for benefits,  
25       able bodied adults without dependents should be re-

1       quired to work or be preparing for work, including  
2       enrolling in educational or job training programs,  
3       contributing community service, or participating in a  
4       supervised job search; and

5               (2) the President's budget should disclose, in a  
6       clear and transparent manner, the aggregate amount  
7       of Federal welfare expenditures, as well as an esti-  
8       mate of State and local spending for this purpose,  
9       over the next ten years.

10 **SEC. 303. POLICY STATEMENT ON BLOCK GRANTING MED-**  
11 **ICAID.**

12       It is the policy of this resolution that Medicaid and  
13 the Children's Health Insurance Program (CHIP) should  
14 be block granted to the States in a manner prescribed by  
15 the State Health Flexibility Act of 2013 (H.R. 567, 113th  
16 Congress).

17 **SEC. 304. POLICY STATEMENT ON A CARBON TAX.**

18       It is the policy of this resolution that a carbon tax  
19 would be detrimental to American families and businesses,  
20 and is not in the best interest of the United States.

21 **SEC. 305. POLICY STATEMENT ON THE USE OF OFFICIAL**  
22 **TIME BY FEDERAL EMPLOYEES FOR UNION**  
23 **ACTIVITIES.**

24       It is the policy of this resolution that, as called for  
25 in H.R. 107, the Federal Employee Accountability Act of

1 2013, Federal employees shall not use official time to con-  
2 duct union activities.

3 **SEC. 306. POLICY STATEMENT ON CREATION OF A COM-**  
4 **MITTEE TO ELIMINATE DUPLICATION AND**  
5 **WASTE.**

6 It is the policy of this resolution that a new com-  
7 mittee, styled after the post-World War II “Byrd Com-  
8 mittee” shall be created to act on GAO’s annual waste  
9 and duplication reports as well as Oversight and Govern-  
10 ment Reform Inspector General reports.

11 **SEC. 307. POLICY STATEMENT ON FEDERAL FUNDING OF**  
12 **ABORTION.**

13 It is the policy of this resolution that no taxpayer dol-  
14 lars shall go to any entity that provides abortion services.

15 **SEC. 308. POLICY STATEMENT ON READABLE LEGISLATION.**

16 It is the policy of this resolution that bills should be  
17 made more readable and for Members of Congress and  
18 more accessible to the public as called for in H.R. 760,  
19 the Readable Legislation Act of 2013.

20 **SEC. 309. POLICY STATEMENT ON WORK REQUIREMENTS.**

21 It is the policy of this resolution that the work re-  
22 quirements in the Temporary Assistance for Needy Fami-  
23 lies block grant program should be preserved as called for  
24 in H.R. 890, 113th Congress.

1 **SEC. 310. POLICY STATEMENT ON ENERGY PRODUCTION.**

2 It is the policy of this resolution that the Arctic Na-  
3 tional Wildlife Refuge (ANWR) and currently unavailable  
4 areas of the Outer Continental Shelf (OCS) should be  
5 open for energy exploration and production. To ensure  
6 States' rights, states are given the option to withdrawal  
7 from leasing within certain areas of the OCS. Specifically,  
8 a State, through enactment of a State statute, may with-  
9 drawal from leasing from all or part of any area within  
10 75 miles of that State's coast.

11 **SEC. 311. POLICY STATEMENT ON REGULATION OF GREEN-**  
12 **HOUSE GASES BY THE ENVIRONMENTAL PRO-**  
13 **TECTION AGENCY.**

14 It is the policy of this resolution that the Environ-  
15 mental Protection Agency should be prohibited from pro-  
16 mulgating any regulation concerning, taking action relat-  
17 ing to, or taking into consideration the emission of a  
18 greenhouse gas to address climate change.

19 **SEC. 312. POLICY STATEMENT ON REFORMING THE FED-**  
20 **ERAL BUDGET PROCESS.**

21 It is the policy of this resolution that the Federal  
22 budget process should be reformed to promote account-  
23 ability, increase transparency, and make it easier to re-  
24 duce spending.



1   **SEC. 313. POLICY STATEMENT ON ECONOMIC GROWTH AND**  
2                   **PUTTING AMERICANS BACK TO WORK.**

3       (a) FINDINGS.—The House finds the following:

4           (1) Although the United States economy tech-  
5           nically emerged from recession nearly five years ago,  
6           the subsequent recovery has felt more like a malaise  
7           than a rebound. Real gross domestic product (GDP)  
8           growth over the past four years has averaged just  
9           over 2 percent, well below the 3 percent trend rate  
10          of growth in the United States.

11          (2) The Congressional Budget Office (CBO) did  
12          a study in late 2012 examining why the United  
13          States economy was growing so slowly after the re-  
14          cession. They found, among other things, that  
15          United States economic output was growing at less  
16          than half of the typical rate exhibited during other  
17          recoveries since World War II. CBO said that about  
18          two-thirds of this “growth gap” was due to a pro-  
19          nounced sluggishness in the growth of potential  
20          GDP—particularly in potential employment levels  
21          (such as people leaving the labor force) and the  
22          growth in productivity (which is in turn related to  
23          lower capital investment).

24          (3) The prolonged economic sluggishness is par-  
25          ticularly troubling given the amount of fiscal and  
26          monetary policy actions taken in recent years to

1 cushion the depth of the downturn and to spark  
2 higher rates of growth and employment. In addition  
3 to the large stimulus package passed in early 2009,  
4 many other initiatives have been taken to boost  
5 growth, such as the new homebuyer tax credit and  
6 the “cash for clunkers” program. These stimulus ef-  
7 forts may have led to various short term “pops” in  
8 activity but the economy and job market has since  
9 reverted back to a sub-par trend.

10 (4) The unemployment rate has declined in re-  
11 cent years, from a peak of nearly 10 percent in  
12 2009-2010 to 6.7 percent in the latest month. How-  
13 ever, a significant chunk of this decline has been due  
14 to people leaving the labor force (and therefore no  
15 longer being counted as “unemployed”) and not  
16 from a surge in employment. The slow decline in the  
17 unemployment rate in recent years has occurred  
18 alongside a steep decline in the economy’s labor  
19 force participation rate. The participation rate  
20 stands at 63.2 percent, close to the lowest level since  
21 1978. The flipside of this is that over 90 million  
22 Americans are now “on the sidelines” and not in the  
23 labor force, representing a 10 million increase since  
24 early 2009.

1           (5) Real median household income declined for  
2     the fifth consecutive year in 2012 (latest data avail-  
3     able) and, at just over \$51,000, is currently at its  
4     lowest level since 1995. Weak wage and income  
5     growth as a result of a subpar labor market not only  
6     means lower tax revenue coming in to the Treasury,  
7     it also means higher government spending on income  
8     support programs.

9           (6) A stronger economy is vital to lowering def-  
10    icit levels and eventually balancing the budget. Ac-  
11    cording to CBO, if annual real GDP growth is just  
12    0.1 percentage point higher over the budget window,  
13    deficits would be reduced by \$311 billion.

14          (7) This budget resolution therefore embraces  
15    pro-growth policies, such as fundamental tax reform,  
16    that will help foster a stronger economy and more  
17    job creation.

18          (8) Reining in government spending and low-  
19    ering budget deficits has a positive long-term impact  
20    on the economy and the budget. According to CBO,  
21    a significant deficit reduction package (i.e. \$4 tril-  
22    lion), would boost longer-term economic output by  
23    1.7 percent. Their analysis concludes that deficit re-  
24    duction creates long-term economic benefits because  
25    it increases the pool of national savings and boosts

1 investment, thereby raising economic growth and job  
2 creation.

3 (9) The greater economic output that stems  
4 from a large deficit reduction package would have a  
5 sizeable impact on the Federal budget. For instance,  
6 higher output would lead to greater revenues  
7 through the increase in taxable incomes. Lower in-  
8 terest rates, and a reduction in the stock of debt,  
9 would lead to lower government spending on net in-  
10 terest expenses.

11 (b) POLICY ON ECONOMIC GROWTH AND JOB CRE-  
12 ATION.—

13 (1) IN GENERAL.—It is the policy of this reso-  
14 lution to promote faster economic growth and job  
15 creation. By putting the budget on a sustainable  
16 path, this resolution ends the debt-fueled uncertainty  
17 holding back job creators. Reforms to the tax code  
18 to put American businesses and workers in a better  
19 position to compete and thrive in the 21st century  
20 global economy. This resolution targets the regu-  
21 latory red tape and cronyism that stack the deck in  
22 favor of special interests. All of the reforms in this  
23 resolution serve as means to the larger end of grow-  
24 ing the economy and expanding opportunity for all  
25 Americans.

1           (2) JOBS ACT.—It is the policy of this resolu-  
2           tion that to create jobs, opportunity, and economic  
3           growth, H.R. 4304, the Jumpstarting Opportunities  
4           with Bold Solutions (JOBS) Act, should be enacted.  
5           This legislation, introduced by the Republican Study  
6           Committee, would unleash North American energy  
7           production, reform labor laws, reduce the regulatory  
8           burden, and increase access to capital.

9   **SEC. 314. POLICY STATEMENT ON TAX REFORM.**

10          (a) FINDINGS.—The House finds the following:

11               (1) A world-class tax system should be simple,  
12               fair, and promote (rather than impede) economic  
13               growth. The United States tax code fails on all three  
14               counts – it is notoriously complex, patently unfair,  
15               and highly inefficient. The tax code’s complexity dis-  
16               torts decisions to work, save, and invest, which leads  
17               to slower economic growth, lower wages, and less job  
18               creation.

19               (2) Over the past decade alone, there have been  
20               more than 4,400 changes to the tax code, more than  
21               one per day. Many of the major changes over the  
22               years have involved carving out special preferences,  
23               exclusions, or deductions for various activities or  
24               groups. These loopholes add up to more than \$1 tril-

1 lion per year and make the code unfair, inefficient,  
2 and highly complex.

3 (3) The large amount of tax preferences that  
4 pervade the code end up narrowing the tax base. A  
5 narrow tax base, in turn, requires much higher tax  
6 rates to raise a given amount of revenue.

7 (4) It is estimated that American taxpayers end  
8 up spending \$160 billion and roughly 6 billion hours  
9 a year complying with the tax code – a waste of time  
10 and resources that could be used in more productive  
11 activities.

12 (5) Standard economic theory shows that high  
13 marginal tax rates dampen the incentives to work,  
14 save, and invest, which reduces economic output and  
15 job creation. Lower economic output, in turn, mutes  
16 the intended revenue gain from higher marginal tax  
17 rates.

18 (6) Roughly half of United States active busi-  
19 ness income and half of private sector employment  
20 are derived from business entities (such as partner-  
21 ships, S corporations, and sole proprietorships) that  
22 are taxed on a “pass-through” basis, meaning the  
23 income flows through to the tax returns of the indi-  
24 vidual owners and is taxed at the individual rate  
25 structure rather than at the corporate rate. Small

1 businesses, in particular, tend to choose this form  
2 for Federal tax purposes, and the top Federal rate  
3 on such small business income reaches 44.6 percent.  
4 For these reasons, sound economic policy requires  
5 lowering marginal rates on these pass-through enti-  
6 ties.

7 (7) The United States corporate income tax  
8 rate (including Federal, State, and local taxes) sums  
9 to just over 39 percent, the highest rate in the in-  
10 dustrialized world. Tax rates this high suppress  
11 wages and discourage investment and job creation,  
12 distort business activity, and put American busi-  
13 nesses at a competitive disadvantage with foreign  
14 competitors.

15 (8) By deterring potential investment, the  
16 United States corporate tax restrains economic  
17 growth and job creation. The United States tax rate  
18 differential with other countries also fosters a vari-  
19 ety of complicated multinational corporate behaviors  
20 intended to avoid the tax, which have the effect of  
21 moving the tax base offshore, destroying American  
22 jobs, and decreasing corporate revenue.

23 (9) The “worldwide” structure of United States  
24 international taxation essentially taxes earnings of  
25 United States firms twice, putting them at a signifi-

1 cant competitive disadvantage with competitors with  
2 more competitive international tax systems.

3 (10) Reforming the United States tax code to  
4 a more competitive international system would boost  
5 the competitiveness of United States companies op-  
6 erating abroad and it would also greatly reduce tax  
7 avoidance.

8 (11) The tax code imposes costs on American  
9 workers through lower wages, on consumers in high-  
10 er prices, and on investors in diminished returns.

11 (12) Revenues have averaged about 17.5 per-  
12 cent of the economy throughout modern American  
13 history. Revenues rise above this level under current  
14 law to 18.4 percent of the economy by the end of the  
15 10-year budget window.

16 (13) Attempting to raise revenue through tax  
17 increases to meet out-of-control spending would  
18 damage the economy.

19 (14) This resolution also rejects the idea of in-  
20 stituting a carbon tax in the United States, which  
21 some have offered as a "new" source of revenue.  
22 Such a plan would damage the economy, cost jobs,  
23 and raise prices on American consumers.

24 (15) Closing tax loopholes to fund spending  
25 does not constitute fundamental tax reform.



1           (16) The goal of tax reform should be to curb  
2           or eliminate loopholes and use those savings to lower  
3           tax rates across the board—not to fund more waste-  
4           ful Government spending. Tax reform should be rev-  
5           enue-neutral and should not be an excuse to raise  
6           taxes on the American people. Washington has a  
7           spending problem, not a revenue problem.

8           (b) POLICY ON TAX REFORM.—It is the policy of this  
9           resolution that Congress should enact legislation that pro-  
10          vides for a comprehensive reform of the United States tax  
11          code to promote economic growth, create American jobs,  
12          increase wages, and benefit American consumers, inves-  
13          tors, and workers through revenue-neutral fundamental  
14          tax reform that provides for the following:

15               (1) Aims for revenue neutrality (relative to the  
16               CBO baseline revenue projection) based on a dy-  
17               namic score that takes into account macroeconomic  
18               effects.

19               (2) Simplifies the individual rates from seven  
20               brackets to two, with a top rate of 25 percent.

21               (3) Simplifies the tax code by ensuring that  
22               fewer Americans will be required to itemize their de-  
23               ductions.

1           (4) Gives equal tax treatment to individual and  
2           employer health care expenditures modeled on the  
3           American Health Care Reform Act (H.R. 3121).

4           (5) Eliminates the current Earned Income Tax  
5           Credit that is given in a yearly lump-sum payment  
6           and replaces it with a program that would allow  
7           workers to exempt a portion of their payroll taxes  
8           every month.

9           (6) Repeals the death tax or inheritance tax.

10          (7) Reduces the rate of double taxation by low-  
11          ering the top corporate rate to 25 percent and set-  
12          ting a maximum long-term capital gains tax rate at  
13          15 percent.

14          (8) Sets a maximum dividend tax rate at 15  
15          percent.

16          (9) Encourages (on net) investment and entre-  
17          preneurial activity.

18          (10) Moves to a competitive international sys-  
19          tem of taxation.

20   **SEC. 315. POLICY STATEMENT ON REPLACING THE PRESI-**  
21                   **DENT'S HEALTH CARE LAW.**

22          (a) **FINDINGS.**—The House finds the following:

23           (1) The President's health care law has failed  
24           to reduce health care premiums as promised. Health  
25           care premiums were supposed to decline by \$2,500.

1       Instead, according to the 2013 Employer Health  
2       Benefits Survey, health care premiums have in-  
3       creased by 5 percent for individual plans and 4 per-  
4       cent for family since 2012. Moreover, according to  
5       a report from the Energy and Commerce Committee,  
6       premiums for individual market plans may go up as  
7       much as 50 percent because of the law.

8           (2) The President pledged that Americans  
9       would be able to keep their health care plan if they  
10      liked it. But the non-partisan Congressional Budget  
11      Office now estimates 2 million Americans with em-  
12      ployment-based health coverage will lose those plans.

13          (3) Then-Speaker of the House, Nancy Pelosi,  
14      said that the President's health care law would cre-  
15      ate 4 million jobs over the life of the law and almost  
16      400,000 jobs immediately. Instead, the Congres-  
17      sional Budget Office estimates that the law will re-  
18      duce full-time equivalent employment by about 2.0  
19      million hours in 2017 and 2.5 million hours in 2024,  
20      "compared with what would have occurred in the ab-  
21      sence of the ACA."

22          (4) The implementation of the law has been a  
23      failure. The main website that Americans were sup-  
24      posed to use in purchasing new coverage was broken  
25      for over a month. Since the President's health care

1 law was signed into law, the Administration has an-  
2 nounced 23 delays. The President has also failed to  
3 submit any nominees to sit on the Independent Pay-  
4 ment Advisory Board, a panel of bureaucrats that  
5 will cut Medicare by an additional \$12.1 billion over  
6 the next ten years, according to the President's own  
7 budget.

8 (5) The President's health care law should be  
9 repealed and replaced with reforms that make af-  
10 fordable and quality health care coverage available  
11 to all Americans.

12 (b) POLICY ON REPLACING THE PRESIDENT'S  
13 HEALTH CARE LAW.—It is the policy of this resolution  
14 that the President's health care law must not only be re-  
15 pealed, but also replaced by enacting H.R. 3121, the  
16 American Health Care Reform Act.

17 **SEC. 316. POLICY STATEMENT ON MEDICARE.**

18 (a) FINDINGS.—The House finds the following:

19 (1) More than 50 million Americans depend on  
20 Medicare for their health security.

21 (2) The Medicare Trustees Report has repeat-  
22 edly recommended that Medicare's long-term finan-  
23 cial challenges be addressed soon. Each year without  
24 reform, the financial condition of Medicare becomes  
25 more precarious and the threat to those in or near

1 retirement becomes more pronounced. According to  
2 the Congressional Budget Office—

3 (A) the Hospital Insurance Trust Fund  
4 will be exhausted in 2026 and unable to pay  
5 scheduled benefits; and

6 (B) Medicare spending is growing faster  
7 than the economy and Medicare outlays are  
8 currently rising at a rate of 6 percent per year  
9 over the next ten years, and according to the  
10 Congressional Budget Office's 2013 Long-Term  
11 Budget Outlook, spending on Medicare is pro-  
12 jected to reach 5 percent of gross domestic  
13 product (GDP) by 2040 and 9.4 percent of  
14 GDP by 2088.

15 (3) The President's health care law created a  
16 new Federal agency called the Independent Payment  
17 Advisory Board (IPAB) empowered with unilateral  
18 authority to cut Medicare spending. As a result of  
19 that law—

20 (A) IPAB will be tasked with keeping the  
21 Medicare per capita growth below a Medicare  
22 per capita target growth rate. Prior to 2018,  
23 the target growth rate is based on the five-year  
24 average of overall inflation and medical infla-  
25 tion. Beginning in 2018, the target growth rate

1 will be the five-year average increase in the  
2 nominal GDP plus one percentage point, which  
3 the President has twice proposed to reduce to  
4 GDP plus one-half percentage point;

5 (B) the fifteen unelected, unaccountable  
6 bureaucrats of IPAB will make decisions that  
7 will reduce seniors access to care;

8 (C) the nonpartisan Office of the Medicare  
9 Chief Actuary estimates that the provider cuts  
10 already contained in the Affordable Care Act  
11 will force 15 percent of hospitals, skilled nurs-  
12 ing facilities, and home health agencies to be-  
13 come unprofitable in 2019; and

14 (D) additional cuts from the IPAB board  
15 will force even more health care providers to  
16 close their doors, and the Board should be re-  
17 pealed.

18 (4) Failing to address this problem will leave  
19 millions of American seniors without adequate health  
20 security and younger generations burdened with  
21 enormous debt to pay for spending levels that cannot  
22 be sustained.

23 (b) POLICY ON MEDICARE REFORM.—It is the policy  
24 of this resolution to protect those in or near retirement  
25 from any disruptions to their Medicare benefits and offer

1 future beneficiaries the same health care options available  
2 to Members of Congress.

3 (c) ASSUMPTIONS.—This resolution assumes reform  
4 of the Medicare program such that:

5 (1) Current Medicare benefits are preserved for  
6 those in or near retirement.

7 (2) For future generations, when they reach eli-  
8 gibility, Medicare is reformed to provide a premium  
9 support payment and a selection of guaranteed  
10 health coverage options from which recipients can  
11 choose a plan that best suits their needs.

12 (3) Medicare will maintain traditional fee-for-  
13 service as an option.

14 (4) Medicare will provide additional assistance  
15 for lower-income beneficiaries and those with greater  
16 health risks.

17 (5) Medicare spending is put on a sustainable  
18 path and the Medicare program becomes solvent  
19 over the long-term.

20 **SEC. 317. POLICY STATEMENT ON SOCIAL SECURITY.**

21 (a) FINDINGS.—The House finds the following:

22 (1) More than 55 million retirees, individuals  
23 with disabilities, and survivors depend on Social Se-  
24 curity. Since enactment, Social Security has served  
25 as a vital leg on the “three-legged stool” of retire-

1       ment security, which includes employer provided  
2       pensions as well as personal savings.

3           (2) The Social Security Trustees Report has re-  
4       peatedly recommended that Social Security's long-  
5       term financial challenges be addressed soon. Each  
6       year without reform, the financial condition of Social  
7       Security becomes more precarious and the threat to  
8       seniors and those receiving Social Security disability  
9       benefits becomes more pronounced:

10           (A) In 2016, the Disability Insurance  
11       Trust Fund will be exhausted and program rev-  
12       enues will be unable to pay scheduled benefits.

13           (B) In 2033, the combined Old-Age and  
14       Survivors and Disability Trust Funds will be  
15       exhausted, and program revenues will be unable  
16       to pay scheduled benefits.

17           (C) With the exhaustion of the Trust  
18       Funds in 2033, benefits will be cut nearly 25  
19       percent across the board, devastating those cur-  
20       rently in or near retirement and those who rely  
21       on Social Security the most.

22           (3) The recession and continued low economic  
23       growth have exacerbated the looming fiscal crisis  
24       facing Social Security. The most recent CBO projec-



1        tions find that Social Security will run cash deficits  
2        of \$1.7 trillion over the next 10 years.

3        (4) Lower-income Americans rely on Social Se-  
4        curity for a larger proportion of their retirement in-  
5        come. Therefore, reforms should take into consider-  
6        ation the need to protect lower-income Americans'  
7        retirement security.

8        (5) The Disability Insurance program provides  
9        an essential income safety net for those with disabil-  
10       ities and their families. According to the Congres-  
11       sional Budget Office (CBO), between 1970 and  
12       2012, the number of people receiving disability bene-  
13       fits (both disabled workers and their dependent fam-  
14       ily members) has increased by over 300 percent  
15       from 2.7 million to over 10.9 million. This increase  
16       is not due strictly to population growth or decreases  
17       in health. David Autor and Mark Duggan have  
18       found that the increase in individuals on disability  
19       does not reflect a decrease in self-reported health.  
20       CBO attributes program growth to changes in demo-  
21       graphics, changes in the composition of the labor  
22       force and compensation, as well as Federal policies.

23       (6) If this program is not reformed, families  
24       who rely on the lifeline that disability benefits pro-  
25       vide will face benefit cuts of up to 25 percent in

1       2016, devastating individuals who need assistance  
2       the most.

3           (7) In the past, Social Security has been re-  
4       formed on a bipartisan basis, most notably by the  
5       “Greenspan Commission” which helped to address  
6       Social Security shortfalls for over a generation.

7           (8) Americans deserve action by the President,  
8       the House, and the Senate to preserve and strength-  
9       en Social Security. It is critical that bipartisan ac-  
10      tion be taken to address the looming insolvency of  
11      Social Security. In this spirit, this resolution creates  
12      a bipartisan opportunity to find solutions by requir-  
13      ing policymakers to ensure that Social Security re-  
14      mains a critical part of the safety net.

15      (b) POLICY ON SOCIAL SECURITY.—It is the policy  
16      of this resolution that Congress should work on a bipar-  
17      tisan basis to make Social Security sustainably solvent.  
18      This resolution assumes these reforms will include the fol-  
19      lowing:

20           (1) Adoption of a more accurate measure for  
21      calculating cost of living adjustments.

22           (2) Adoption of adjustments to the full retire-  
23      ment age to reflect longevity.

24      (c) POLICY ON DISABILITY INSURANCE.—It is the  
25      policy of this resolution that Congress and the President

1 should enact legislation on a bipartisan basis to reform  
2 the Disability Insurance program prior to its insolvency  
3 in 2016 and should not raid the Social Security retirement  
4 system without reforms to the Disability Insurance sys-  
5 tem. This resolutions assumes that reforms to the Dis-  
6 ability Insurance program will include—

- 7 (1) encouraging work;
- 8 (2) updates of the eligibility rules;
- 9 (3) reducing fraud and abuse; and
- 10 (4) enactment of H.R. 1502, the Social Secu-  
11 rity Disability Insurance and Unemployment Bene-  
12 fits Double Dip Elimination Act, to prohibit individ-  
13 uals from drawing benefits from both programs at  
14 the same time.

15 **SEC. 318. POLICY STATEMENT ON HIGHER EDUCATION AND**  
16 **WORKFORCE DEVELOPMENT OPPORTUNITY.**

17 (a) **FINDINGS ON HIGHER EDUCATION.**—The House  
18 finds the following:

- 19 (1) A well-educated workforce is critical to eco-  
20 nomic, job, and wage growth.
- 21 (2) 19.5 million students are enrolled in Amer-  
22 ican colleges and universities.
- 23 (3) Over the last decade, tuition and fees have  
24 been growing at an unsustainable rate. Between the

1       2002-2003 Academic Year and the 2012-2013 Aca-  
2       demic Year—

3               (A) published tuition and fees for in-State  
4       students at public four-year colleges and univer-  
5       sities increased at an average rate of 5.2 per-  
6       cent per year beyond the rate of general infla-  
7       tion;

8               (B) published tuition and fees for in-State  
9       students at public two-year colleges and univer-  
10      sities increased at an average rate of 3.9 per-  
11      cent per year beyond the rate of general infla-  
12      tion; and

13              (C) published tuition and fees for in-State  
14      students at private four-year colleges and uni-  
15      versities increased at an average rate of 2.4  
16      percent per year beyond the rate of general in-  
17      flation.

18              (4) Over that same period, Federal financial aid  
19      has increased 105 percent.

20              (5) This spending has failed to make college  
21      more affordable.

22              (6) In his 2012 State of the Union Address,  
23      President Obama noted that, “We can’t just keep  
24      subsidizing skyrocketing tuition; we’ll run out of  
25      money.”.

1           (7) American students are chasing ever-increas-  
2           ing tuition with ever-increasing debt. According to  
3           the Federal Reserve Bank of New York, student  
4           debt more than quadrupled between 2003 and 2013,  
5           and now stands at nearly \$1.1 trillion. Student debt  
6           now has the second largest balance after mortgage  
7           debt.

8           (8) Students are carrying large debt loads and  
9           too many fail to complete college or end up default-  
10          ing on these loans due to their debt burden and a  
11          weak economy and job market.

12          (9) Based on estimates from the Congressional  
13          Budget Office, the Pell Grant Program will face a  
14          fiscal shortfall beginning in fiscal year 2016 and  
15          continuing in each subsequent year in the current  
16          budget window.

17          (10) Failing to address these problems will  
18          jeopardize access and affordability to higher edu-  
19          cation for America's young people.

20          (b) POLICY ON HIGHER EDUCATION AFFORD-  
21          ABILITY.—It is the policy of this resolution to address the  
22          root drivers of tuition inflation, by—

23                (1) targeting Federal financial aid to those  
24                most in need;

1           (2) streamlining programs that provide aid to  
2           make them more effective;

3           (3) maintaining the maximum Pell grant award  
4           level at \$5,730 in each year of the budget window;  
5           and

6           (4) removing regulatory barriers in higher edu-  
7           cation that act to restrict flexibility and innovative  
8           teaching, particularly as it relates to non-traditional  
9           models such as online coursework and competency-  
10          based learning.

11          (c) FINDINGS ON WORKFORCE DEVELOPMENT.—The  
12          House finds the following:

13           (1) Over ten million Americans are currently  
14           unemployed.

15           (2) Despite billions of dollars in spending, those  
16           looking for work are stymied by a broken workforce  
17           development system that fails to connect workers  
18           with assistance and employers with trained per-  
19           sonnel.

20           (4) According to a 2011 Government Account-  
21           ability Office (GAO) report, in fiscal year 2009, the  
22           Federal Government spent \$18 billion across 9 agen-  
23           cies to administer 47 Federal job training programs,  
24           almost all of which overlapped with another program  
25           in terms of offered services and targeted population.

1           (5) Since the release of that GAO report, the  
2       Education and Workforce Committee, which has  
3       done extensive work in this area, has identified more  
4       than 50 programs.

5           (3) Without changes, this flawed system will  
6       continue to fail those looking for work or to improve  
7       their skills, and jeopardize economic growth.

8       (d) **POLICY ON WORKFORCE DEVELOPMENT.**—It is  
9       the policy of this resolution to address the failings in the  
10      current workforce development system, by—

11           (1) streamlining and consolidating Federal job  
12      training programs as advanced by the House-passed  
13      Supporting Knowledge and Investing in Lifelong  
14      Skills Act (SKILLS Act); and

15           (2) empowering states with the flexibility to tai-  
16      lor funding and programs to the specific needs of  
17      their workforce, including the development of career  
18      scholarships.

19      **SEC. 319. POLICY STATEMENT ON DEFICIT REDUCTION**  
20                           **THROUGH THE CANCELLATION OF UNOBLI-**  
21                           **GATED BALANCES.**

22      (a) **FINDINGS.**—The House finds the following:

23           (1) According to the most recent estimate from  
24      the Office of Management and Budget, Federal

1 agencies were expected to hold \$739 billion in unob-  
2 ligated balances at the close of fiscal year 2014.

3 (2) These funds represent direct and discre-  
4 tionary spending made available by Congress that  
5 remains available for expenditure beyond the fiscal  
6 year for which they are provided.

7 (3) In some cases, agencies are granted funding  
8 and it remains available for obligation indefinitely.

9 (4) The Congressional Budget and Impound-  
10 ment Control Act of 1974 requires the Office of  
11 Management and Budget to make funds available to  
12 agencies for obligation and prohibits the Administra-  
13 tion from withholding or cancelling unobligated  
14 funds unless approved by an act of Congress.

15 (5) Greater congressional oversight is required  
16 to review and identify potential savings from  
17 unneeded balances of funds.

18 (b) POLICY ON DEFICIT REDUCTION THROUGH THE  
19 CANCELLATION OF UNOBLIGATED BALANCES.—Congres-  
20 sional committees shall through their oversight activities  
21 identify and achieve savings through the cancellation or  
22 rescission of unobligated balances that neither abrogate  
23 contractual obligations of the Government nor reduce or  
24 disrupt Federal commitments under programs such as So-



1 cial Security, veterans' affairs, national security, and  
2 Treasury authority to finance the national debt.

3 (c) DEFICIT REDUCTION.—Congress, with the assist-  
4 ance of the Government Accountability Office, the Inspec-  
5 tors General, and other appropriate agencies should con-  
6 tinue to make it a high priority to review unobligated bal-  
7 ances and identify savings for deficit reduction.

8 **SEC. 320. POLICY STATEMENT ON RESPONSIBLE STEWARD-**  
9 **SHIP OF TAXPAYER DOLLARS.**

10 (a) FINDINGS.—The House finds the following:

11 (1) The budget for the House of Representa-  
12 tives is \$188 million less than it was when Repub-  
13 licans became the majority in 2011.

14 (2) The House of Representatives has achieved  
15 significant savings by consolidating operations and  
16 renegotiating contracts.

17 (b) POLICY ON RESPONSIBLE STEWARDSHIP OF  
18 TAXPAYER DOLLARS.—It is the policy of this resolution  
19 that:

20 (1) The House of Representatives must be a  
21 model for the responsible stewardship of taxpayer re-  
22 sources and therefore must identify any savings that  
23 can be achieved through greater productivity and ef-  
24 ficiency gains in the operation and maintenance of  
25 House services and resources like printing, con-

1       ferences, utilities, telecommunications, furniture,  
2       grounds maintenance, postage, and rent. This should  
3       include a review of policies and procedures for acqui-  
4       sition of goods and services to eliminate any unnec-  
5       essary spending. The Committee on House Adminis-  
6       tration should review the policies pertaining to the  
7       services provided to Members and committees of the  
8       House, and should identify ways to reduce any sub-  
9       sidies paid for the operation of the House gym, bar-  
10      ber shop, salon, and the House dining room.

11           (2) No taxpayer funds may be used to purchase  
12      first class airfare or to lease corporate jets for Mem-  
13      bers of Congress.

14           (3) Retirement benefits for Members of Con-  
15      gress should not include free, taxpayer-funded health  
16      care for life.

17   **SEC. 321. POLICY STATEMENT ON DEFICIT REDUCTION**  
18                   **THROUGH THE REDUCTION OF UNNECES-**  
19                   **SARY AND WASTEFUL SPENDING.**

20      (a) FINDINGS.—The House finds the following:

21           (1) The Government Accountability Office  
22      (“GAO”) is required by law to identify examples of  
23      waste, duplication, and overlap in Federal programs,  
24      and has so identified dozens of such examples.

1           (2) In testimony before the Committee on Over-  
2           sight and Government Reform, the Comptroller Gen-  
3           eral has stated that addressing the identified waste,  
4           duplication, and overlap in Federal programs “could  
5           potentially save tens of billions of dollars.”

6           (3) In 2011, 2012, and 2013 the Government  
7           Accountability Office issued reports showing exces-  
8           sive duplication and redundancy in Federal pro-  
9           grams including—

10           (A) 209 Science, Technology, Engineering,  
11           and Mathematics education programs in 13 dif-  
12           ferent Federal agencies at a cost of \$3 billion  
13           annually;

14           (B) 200 separate Department of Justice  
15           crime prevention and victim services grant pro-  
16           grams with an annual cost of \$3.9 billion in  
17           2010;

18           (C) 20 different Federal entities admin-  
19           ister 160 housing programs and other forms of  
20           Federal assistance for housing with a total cost  
21           of \$170 billion in 2010;

22           (D) 17 separate Homeland Security pre-  
23           paredness grant programs that spent \$37 bil-  
24           lion between fiscal year 2011 and 2012;

1 (E) 14 grant and loan programs, and 3 tax  
2 benefits to reduce diesel emissions;

3 (F) 94 different initiatives run by 11 dif-  
4 ferent agencies to encourage “green building”  
5 in the private sector; and

6 (G) 23 agencies implemented approxi-  
7 mately 670 renewable energy initiatives in fiscal  
8 year 2010 at a cost of nearly \$15 billion.

9 (4) The Federal Government spends about \$80  
10 billion each year for approximately 800 information  
11 technology investments. GAO has identified broad  
12 acquisition failures, waste, and unnecessary duplica-  
13 tion in the Government’s information technology in-  
14 frastructure. Experts have estimated that elimi-  
15 nating these problems could save 25 percent – or  
16 \$20 billion – of the Government’s annual informa-  
17 tion technology budget.

18 (5) GAO has identified strategic sourcing as a  
19 potential source of spending reductions. In 2011  
20 GAO estimated that saving 10 percent of the total  
21 or all Federal procurement could generate over \$50  
22 billion in savings annually.

23 (6) Federal agencies reported an estimated  
24 \$108 billion in improper payments in fiscal year  
25 2012.

1           (7) Under clause 2 of Rule XI of the Rules of  
2       the House of Representatives, each standing com-  
3       mittee must hold at least one hearing during each  
4       120 day period following its establishment on waste,  
5       fraud, abuse, or mismanagement in Government pro-  
6       grams.

7           (8) According to the Congressional Budget Of-  
8       fice, by fiscal year 2015, 32 laws will expire, possibly  
9       resulting in \$693 billion in unauthorized appropria-  
10      tions. Timely reauthorizations of these laws would  
11      ensure assessments of program justification and ef-  
12      fectiveness.

13          (9) The findings resulting from congressional  
14      oversight of Federal Government programs should  
15      result in programmatic changes in both authorizing  
16      statutes and program funding levels.

17      (b) POLICY ON DEFICIT REDUCTION THROUGH THE  
18      REDUCTION OF UNNECESSARY AND WASTEFUL SPEND-  
19      ING.—Each authorizing committee annually shall include  
20      in its Views and Estimates letter required under section  
21      301(d) of the Congressional Budget Act of 1974 rec-  
22      ommendations to the Committee on the Budget of pro-  
23      grams within the jurisdiction of such committee whose  
24      funding should be reduced or eliminated.

1 **SEC. 322. POLICY STATEMENT ON UNAUTHORIZED SPEND-**  
2 **ING.**

3 It is the policy of this resolution that the committees  
4 of jurisdiction should review all unauthorized programs  
5 funded through annual appropriations to determine if the  
6 programs are operating efficiently and effectively. Com-  
7 mittees should reauthorize those programs that in the  
8 committees' judgment should continue to receive funding.

9 **SEC. 323. POLICY STATEMENT ON FEDERAL REGULATORY**  
10 **POLICY.**

11 (a) FINDINGS.—The House finds the following:

12 (1) Excessive regulation at the Federal level  
13 has hurt job creation and dampened the economy,  
14 slowing our recovery from the economic recession.

15 (2) In the first two months of 2014 alone, the  
16 Administration issued 13,166 pages of regulations  
17 imposing more than \$13 billion in compliance costs  
18 on job creators and adding more than 16 million  
19 hours of compliance paperwork.

20 (3) The Small Business Administration esti-  
21 mates that the total cost of regulations is as high as  
22 \$1.75 trillion per year. Since 2009, the White House  
23 has generated over \$494 billion in regulatory activ-  
24 ity, with an additional \$87.6 billion in regulatory  
25 costs currently pending.

1           (4) The Dodd-Frank financial services legisla-  
2           tion (Public Law 111-203) resulted in more than  
3           \$17 billion in compliance costs and saddled job cre-  
4           ators with more than 58 million hours of compliance  
5           paperwork.

6           (5) Implementation of the Affordable Care Act  
7           to date has added 132.9 million annual hours of  
8           compliance paperwork, imposing \$24.3 billion of  
9           compliance costs on the private sector and an \$8 bil-  
10          lion cost burden on the states.

11          (6) The highest regulatory costs come from  
12          rules issued by the Environmental Protection Agency  
13          (EPA); these regulations are primarily targeted at  
14          the coal industry. In September 2013, the EPA pro-  
15          posed a rule regulating greenhouse gas emissions  
16          from new coal-fired power plants. The proposed  
17          standards are unachievable with current commer-  
18          cially available technology, resulting in a de-facto  
19          ban on new coal-fired power plants. Additional regu-  
20          lations for existing coal plants are expected in the  
21          summer of 2014.

22          (7) Coal-fired power plants provide roughly  
23          forty percent of the United States electricity at a  
24          low cost. Unfairly targeting the coal industry with  
25          costly and unachievable regulations will increase en-

1       ergy prices, disproportionately disadvantaging en-  
2       ergy-intensive industries like manufacturing and  
3       construction, and will make life more difficult for  
4       millions of low-income and middle class families al-  
5       ready struggling to pay their bills.

6           (8) Three hundred and thirty coal units are  
7       being retired or converted as a result of EPA regula-  
8       tions. Combined with the de-facto prohibition on new  
9       plants, these retirements and conversions may fur-  
10      ther increase the cost of electricity.

11          (9) A recent study by Purdue University esti-  
12      mates that electricity prices in Indiana will rise 32  
13      percent by 2023, due in part to EPA regulations.

14          (10) The Heritage Foundation recently found  
15      that a phase out of coal would cost 600,000 jobs by  
16      the end of 2023, resulting in an aggregate gross do-  
17      mestic product decrease of \$2.23 trillion over the en-  
18      tire period and reducing the income of a family of  
19      four by \$1,200 per year. Of these jobs, 330,000 will  
20      come from the manufacturing sector, with Cali-  
21      fornia, Texas, Ohio, Illinois, Pennsylvania, Michigan,  
22      New York, Indiana, North Carolina, Wisconsin, and  
23      Georgia seeing the highest job losses.

24          (b) POLICY ON FEDERAL REGULATION.—It is the  
25      policy of this resolution that Congress should, in consulta-



1 tion with the public burdened by excessive regulation,  
2 enact legislation that—

3 (1) seeks to promote economic growth and job  
4 creation by eliminating unnecessary red tape and  
5 streamlining and simplifying Federal regulations;

6 (2) pursues a cost-effective approach to regula-  
7 tion, without sacrificing environmental, health, safe-  
8 ty benefits or other benefits, rejecting the premise  
9 that economic growth and environmental protection  
10 create an either/or proposition;

11 (3) ensures that regulations do not dispropor-  
12 tionately disadvantage low-income Americans  
13 through a more rigorous cost-benefit analysis, which  
14 also considers who will be most affected by regula-  
15 tions and whether the harm caused is outweighed by  
16 the potential harm prevented;

17 (4) ensures that regulations are subject to an  
18 open and transparent process, rely on sound and  
19 publicly available scientific data, and that the data  
20 relied upon for any particular regulation is provided  
21 to Congress immediately upon request;

22 (5) frees the many commonsense energy and  
23 water projects currently trapped in complicated bu-  
24 reaucratic approval processes;

1           (6) maintains the benefits of landmark environ-  
2           mental, health safety, and other statutes while scal-  
3           ing back this administration's heavy-handed ap-  
4           proach to regulation, which has added \$494 billion  
5           in mostly ideological regulatory activity since 2009,  
6           much of which flies in the face of these statutes' in-  
7           tended purposes; and

8           (7) seeks to promote a limited government,  
9           which will unshackle our economy and create mil-  
10          lions of new jobs, providing our Nation with a strong  
11          and prosperous future and expanding opportunities  
12          for the generations to come.

13 **SEC. 324. POLICY STATEMENT ON TRADE.**

14          (a) FINDINGS.—The House finds the following:

15           (1) Opening foreign markets to American ex-  
16           ports is vital to the United States economy and ben-  
17           eficial to American workers and consumers. The  
18           Commerce Department estimates that every \$1 bil-  
19           lion of United States exports supports more than  
20           5,000 jobs here at home.

21           (2) A modern and competitive international tax  
22           system would facilitate global commerce for United  
23           States multinational companies and would encourage  
24           foreign business investment and job creation in the  
25           United States

1           (3) The United States currently has an anti-  
2           quated system of international taxation whereby  
3           United States multinationals operating abroad pay  
4           both the foreign-country tax and United States cor-  
5           porate taxes. They are essentially taxed twice. This  
6           puts them at an obvious competitive disadvantage.

7           (4) The ability to defer United States taxes on  
8           their foreign operations, which some erroneously  
9           refer to as a “tax loophole,” cushions this disadvan-  
10          tage to a certain extent. Eliminating or restricting  
11          this provision (and others like it) would harm United  
12          States competitiveness.

13          (5) This budget resolution advocates funda-  
14          mental tax reform that would lower the United  
15          States corporate rate, now the highest in the indus-  
16          trialized world, and switch to a more competitive  
17          system of international taxation. This would make  
18          the United States a much more attractive place to  
19          invest and station business activity and would chip  
20          away at the incentives for United States companies  
21          to keep their profits overseas (because the United  
22          States corporate rate is so high).

23          (6) The status quo of the current tax code un-  
24          dermines the competitiveness of United States busi-

1        nesses and costs the United States economy invest-  
2        ment and jobs.

3            (7) Global trade and commerce is not a zero-  
4        sum game. The idea that global expansion tends to  
5        “hollow out” United States operations is incorrect.  
6        Foreign-affiliate activity tends to complement, not  
7        substitute for, key parent activities in the United  
8        States such as employment, worker compensation,  
9        and capital investment. When United States  
10       headquartered multinationals invest and expand op-  
11       erations abroad it often leads to more jobs and eco-  
12       nomic growth at home.

13           (8) American businesses and workers have  
14        shown that, on a level playing field, they can excel  
15        and surpass the international competition.

16        (b) POLICY ON TRADE.—It is the policy of this reso-  
17       lution to pursue international trade, global commerce, and  
18       a modern and competitive United States international tax  
19       system in order to promote job creation in the United  
20       States.

21       **SEC. 325. NO BUDGET, NO PAY.**

22        It is the policy of this resolution that Congress should  
23       agree to a concurrent resolution on the budget every year  
24       pursuant to section 301 of the Congressional Budget Act  
25       of 1974. If by April 15, a House of Congress has not

1 agreed to a concurrent resolution on the budget, the pay-  
2 roll administrator of that House should carry out this pol-  
3 icy in the same manner as the provisions of Public Law  
4 113-3, the No Budget, No Pay Act of 2013, and place  
5 in an escrow account all compensation otherwise required  
6 to be made for Members of that House of Congress. With-  
7 held compensation should be released to Members of that  
8 House of Congress the earlier of the day on which that  
9 House of Congress agrees to a concurrent resolution on  
10 the budget, pursuant to section 301 of the Congressional  
11 Budget Act of 1974, or the last day of that Congress.

12 **SEC. 326. POLICY STATEMENT ON REFORM OF THE SUP-**  
13 **PLEMENTAL NUTRITION ASSISTANCE PRO-**  
14 **GRAM.**

15 (a) SNAP.—It is the policy of the resolution that the  
16 Supplemental Nutrition Assistance Program be reformed  
17 so that:

18 (1) Nutrition assistance funds should be distrib-  
19 uted to the states as a block grant with funding sub-  
20 ject to the annual discretionary appropriations proc-  
21 ess.

22 (2) Funds from the grant must be used by the  
23 states to establish and maintain a work activation  
24 program for able-bodied adults without dependents.

1           (3) It is the goal of this proposal to move those  
2           in need off of the assistance rolls and back into the  
3           workforce and towards self-sufficiency.

4           (4) In the House, the chair of the Committee  
5           on the Budget is permitted to revise allocations, ag-  
6           gregates, and other appropriate levels, including dis-  
7           cretionary limits, accordingly.

8           (b) ASSUMPTIONS.—This resolution assumes that,  
9           pending the enactment of reforms described in (a), the  
10          conversion of the Supplemental Nutrition Assistance Pro-  
11          gram into a flexible State allotment tailored to meet each  
12          State's needs. Additionally, it assumes that more stringent  
13          work requirements and time limits apply under the pro-  
14          gram.

15   **SEC. 327. POLICY STATEMENT ON TRANSPORTATION RE-**  
16                           **FORM.**

17          It is the policy of this resolution that State and local  
18          officials are in a much better position to understand the  
19          needs of local commuters, not bureaucrats in Washington.  
20          Federal funding for transportation should be phased down  
21          and limited to core Federal duties, including the interstate  
22          highway system, transportation infrastructure on Federal  
23          land, responding to emergencies, and research. As the level  
24          of Federal responsibility for transportation is reduced,

1 Congress should also concurrently reduce the Federal gas  
2 tax.

### 3 **TITLE IV—RESERVE FUNDS**

#### 4 **SEC. 401. RESERVE FUND FOR THE REPEAL OF THE 2010** 5 **HEALTH CARE LAWS.**

6 In the House, the chair of the Committee on the  
7 Budget may revise the allocations, aggregates, and other  
8 appropriate levels in this concurrent resolution for the  
9 budgetary effects of any bill or joint resolution, or amend-  
10 ment thereto or conference report thereon, that only con-  
11 sists of a full repeal the Patient Protection and Affordable  
12 Care Act and the health care-related provisions of the  
13 Health Care and Education Reconciliation Act of 2010.

#### 14 **SEC. 402. DEFICIT-NEUTRAL RESERVE FUND FOR THE RE-** 15 **PLACEMENT OF OBAMACARE.**

16 In the House, the chair of the Committee on the  
17 Budget may revise the allocations, aggregates, and other  
18 appropriate levels in this concurrent resolution for the  
19 budgetary effects of any bill or joint resolution, or amend-  
20 ment thereto or conference report thereon, that reforms  
21 or replaces the Patient Protection and Affordable Care  
22 Act or the Health Care and Education Reconciliation Act  
23 of 2010, if such measure would not increase the deficit  
24 for the period of fiscal years 2015 through 2024.

1 **SEC. 403. DEFICIT-NEUTRAL RESERVE FUND RELATED TO**  
2 **THE MEDICARE PROVISIONS OF THE 2010**  
3 **HEALTH CARE LAWS.**

4 In the House, the chair of the Committee on the  
5 Budget may revise the allocations, aggregates, and other  
6 appropriate levels in this concurrent resolution for the  
7 budgetary effects of any bill or joint resolution, or amend-  
8 ment thereto or conference report thereon, that repeals all  
9 or part of the decreases in Medicare spending included in  
10 the Patient Protection and Affordable Care Act or the  
11 Health Care and Education Reconciliation Act of 2010,  
12 if such measure would not increase the deficit for the pe-  
13 riod of fiscal years 2015 through 2024.

14 **SEC. 404. DEFICIT-NEUTRAL RESERVE FUND FOR THE SUS-**  
15 **TAINABLE GROWTH RATE OF THE MEDICARE**  
16 **PROGRAM.**

17 In the House, the chair of the Committee on the  
18 Budget may revise the allocations, aggregates, and other  
19 appropriate levels in this concurrent resolution for the  
20 budgetary effects of any bill or joint resolution, or amend-  
21 ment thereto or conference report thereon, that includes  
22 provisions amending or superseding the system for updat-  
23 ing payments under section 1848 of the Social Security  
24 Act, if such measure would not increase the deficit for the  
25 period of fiscal years 2015 through 2024.



1 **SEC. 405. DEFICIT-NEUTRAL RESERVE FUND FOR REFORM-**  
2 **ING THE TAX CODE.**

3 In the House, if the Committee on Ways and Means  
4 reports a bill or joint resolution that reforms the Internal  
5 Revenue Code of 1986, the chair of the Committee on the  
6 Budget may revise the allocations, aggregates, and other  
7 appropriate levels in this concurrent resolution for the  
8 budgetary effects of any such bill or joint resolution, or  
9 amendment thereto or conference report thereon, if such  
10 measure would not increase the deficit for the period of  
11 fiscal years 2015 through 2024 when the macroeconomic  
12 effects of such reforms are taken into account.

13 **SEC. 406. DEFICIT-NEUTRAL RESERVE FUND FOR TRADE**  
14 **AGREEMENTS.**

15 In the House, the chair of the Committee on the  
16 Budget may revise the allocations, aggregates, and other  
17 appropriate levels in this concurrent resolution for the  
18 budgetary effects of any bill or joint resolution reported  
19 by the Committee on Ways and Means, or amendment  
20 thereto or conference report thereon, that implements a  
21 trade agreement, but only if such measure would not in-  
22 crease the deficit for the period of fiscal years 2015  
23 through 2024.

1 **SEC. 407. DEFICIT-NEUTRAL RESERVE FUND FOR REVENUE**

2 **MEASURES.**

3 In the House, the chair of the Committee on the  
4 Budget may revise the allocations, aggregates, and other  
5 appropriate levels in this concurrent resolution for the  
6 budgetary effects of any bill or joint resolution reported  
7 by the Committee on Ways and Means, or amendment  
8 thereto or conference report thereon, that decreases rev-  
9 enue, but only if such measure would not increase the def-  
10 icit for the period of fiscal years 2015 through 2024.

11 **SEC. 408. DEFICIT-NEUTRAL RESERVE FUND FOR RURAL**

12 **COUNTIES AND SCHOOLS.**

13 In the House, the chair of the Committee on the  
14 Budget may revise the allocations, aggregates, and other  
15 appropriate levels and limits in this resolution for the  
16 budgetary effects of any bill or joint resolution, or amend-  
17 ment thereto or conference report thereon, that makes  
18 changes to or provides for the reauthorization of the Se-  
19 cure Rural Schools and Community Self Determination  
20 Act of 2000 (Public Law 106–393) by the amounts pro-  
21 vided by that legislation for those purposes, if such legisla-  
22 tion requires sustained yield timber harvests obviating the  
23 need for funding under Public Law 106–393 in the future  
24 and would not increase the deficit or direct spending for  
25 the period of fiscal years 2015 through 2019, or the period  
26 of fiscal years 2015 through 2024.

1 **SEC. 409. DEFICIT-NEUTRAL RESERVE FUND FOR TRANS-**  
2 **PORTATION REFORM.**

3 In the House, the chair of the Committee on the  
4 Budget may revise the allocations, aggregates, and other  
5 appropriate levels in this resolution for any bill or joint  
6 resolution, or amendment thereto or conference report  
7 thereon, if such measure reforms the Federal transpor-  
8 tation funding system, but only if such measure would not  
9 increase the deficit over the period of fiscal years 2015  
10 through 2024.

11 **SEC. 410. DEFICIT-NEUTRAL RESERVE FUND TO REDUCE**  
12 **POVERTY AND INCREASE OPPORTUNITY AND**  
13 **UPWARD MOBILITY.**

14 In the House, the chair of the Committee on the  
15 Budget may revise the allocations, aggregates, and other  
16 appropriate levels in this resolution for any bill or joint  
17 resolution, or amendment thereto or conference report  
18 thereon, if such measure reforms policies and programs  
19 to reduce poverty and increase opportunity and upward  
20 mobility, but only if such measure would neither adversely  
21 impact job creation nor increase the deficit over the period  
22 of fiscal years 2015 through 2024.

23 **SEC. 411. IMPLEMENTATION OF A DEFICIT AND LONG-**  
24 **TERM DEBT REDUCTION AGREEMENT.**

25 In the House, the chair of the Committee on the  
26 Budget may revise the allocations, aggregates, and other

1 appropriate levels in this concurrent resolution to accom-  
2 modate the enactment of a deficit and long-term debt re-  
3 duction agreement if it includes permanent spending re-  
4 ductions and reforms to direct spending programs.

5 **SEC. 412. DEFICIT-NEUTRAL RESERVE ACCOUNT FOR RE-**  
6 **FORMING SNAP.**

7 In the House, the chair of the Committee on the  
8 Budget may revise the allocations, aggregates, and other  
9 appropriate levels in this concurrent resolution for the  
10 budgetary effects of any bill or joint resolution, or amend-  
11 ment thereto or conference report thereon, that reforms  
12 the supplemental nutrition assistance program (SNAP).

13 **SEC. 413. DEFICIT-NEUTRAL RESERVE FUND FOR SOCIAL**  
14 **SECURITY DISABILITY INSURANCE REFORM.**

15 In the House, the chair of the Committee on the  
16 Budget may revise the allocations, aggregates, and other  
17 appropriate levels in this concurrent resolution for the  
18 budgetary effects of any bill or joint resolution, or amend-  
19 ment thereto or conference report thereon, that reforms  
20 the Social Security Disability Insurance program under  
21 title II of the Social Security Act.

1                   **TITLE V—EARMARK**  
2                   **MORATORIUM**

3   **SEC. 501. EARMARK MORATORIUM.**

4       (a) POINT OF ORDER.—It shall not be in order in  
5 the House of Representatives to consider—

6           (1) a bill or joint resolution reported by any  
7 committee, or any amendment thereto or conference  
8 report thereon, that includes a congressional ear-  
9 mark, limited tax benefit, or limited tariff benefit; or

10          (2) a bill or joint resolution not reported by any  
11 committee, or any amendment thereto or conference  
12 report thereon, that includes a congressional ear-  
13 mark, limited tax benefit, or limited tariff benefit.

14       (b) DEFINITIONS.—For the purposes of this resolu-  
15 tion, the terms “congressional earmark”, “limited tax ben-  
16 efit”, and “limited tariff benefit” have the meaning given  
17 those terms in clause 9 of rule XXI of the Rules of the  
18 House of Representatives.

19       (c) INAPPLICABILITY.—This resolution shall not  
20 apply to any authorization of appropriations to a Federal  
21 entity if such authorization is not specifically targeted to  
22 a State, locality, or congressional district.

1 **SEC. 502. LIMITATION OF AUTHORITY OF THE HOUSE COM-**  
2 **MITTEE ON RULES.**

3 The Committee on Rules of the House of Representa-  
4 tives may not report a rule or order that would waive the  
5 point of order set forth in section 501(a).

6 **TITLE VI—ESTIMATES OF**  
7 **DIRECT SPENDING**

8 **SEC. 601. DIRECT SPENDING.**

9 (a) **MEANS-TESTED DIRECT SPENDING.—**

10 (1) For means-tested direct spending, the aver-  
11 age rate of growth in the total level of outlays dur-  
12 ing the 10-year period preceding fiscal year 2015 is  
13 6.8 percent.

14 (2) For means-tested direct spending, the esti-  
15 mated average rate of growth in the total level of  
16 outlays during the 10-year period beginning with fis-  
17 cal year 2015 is 5.4 percent under current law.

18 (3) The following reforms are proposed in this  
19 concurrent resolution for means-tested direct spend-  
20 ing:

21 (A) In 1996, a Republican Congress and a  
22 Democratic president reformed welfare by lim-  
23 iting the duration of benefits, giving States  
24 more control over the program, and helping re-  
25 cipients find work. In the five years following  
26 passage, child-poverty rates fell, welfare case-

1 loads fell, and workers' wages increased. This  
2 resolution applies the lessons of welfare reform  
3 to both the Supplemental Nutrition Assistance  
4 Program and Medicaid.

5 (B) For Medicaid, this resolution rec-  
6 ommends conversion from direct spending to a  
7 discretionary program subject to appropriation.  
8 Pending this reform, this resolution assumes  
9 the conversion of the Federal share of Medicaid  
10 spending into a flexible State allotment tailored  
11 to meet each State's needs. Such a reform  
12 would end the misguided one-size-fits-all ap-  
13 proach that has tied the hands of State govern-  
14 ments. Instead, each State would have the free-  
15 dom and flexibility to tailor a Medicaid program  
16 that fits the needs of its unique population.  
17 Moreover, this resolution assumes the repeal of  
18 the Medicaid expansions in the President's  
19 health care law, relieving State governments of  
20 its crippling one-size-fits-all enrollment man-  
21 dates.

22 (C) For the Supplemental Nutrition As-  
23 sistance Program, recommends conversion from  
24 direct spending to a discretionary program sub-  
25 ject to appropriation. Pending this reform, this

1 resolution assumes the conversion of the pro-  
2 gram into a flexible State allotment tailored to  
3 meet each State's needs. The allotment would  
4 increase based on the Department of Agri-  
5 culture Thrifty Food Plan index and beneficiary  
6 growth. Such a reform would provide incentives  
7 for States to ensure dollars will go towards  
8 those who need them most. Additionally, it re-  
9 quires that more stringent work requirements  
10 and time limits apply under the program.

11 (b) NONMEANS-TESTED DIRECT SPENDING.—

12 (1) For nonmeans-tested direct spending, the  
13 average rate of growth in the total level of outlays  
14 during the 10-year period preceding fiscal year 2015  
15 is 5.7 percent.

16 (2) For nonmeans-tested direct spending, the  
17 estimated average rate of growth in the total level of  
18 outlays during the 10-year period beginning with fis-  
19 cal year 2015 is 5.4 percent under current law.

20 (3) The following reforms are proposed in this  
21 concurrent resolution for nonmeans-tested direct  
22 spending:

23 (A) For Medicare, this resolution advances  
24 policies to put seniors, not the Federal Govern-  
25 ment, in control of their health care decisions.



1           Those in or near retirement will see no changes,  
2           while future retirees would be given a choice of  
3           private plans competing alongside the tradi-  
4           tional fee-for-service Medicare program. Medi-  
5           care would provide a premium-support payment  
6           either to pay for or offset the premium of the  
7           plan chosen by the senior, depending on the  
8           plan's cost. The Medicare premium-support  
9           payment would be adjusted so that the sick  
10          would receive higher payments if their condi-  
11          tions worsened; lower-income seniors would re-  
12          ceive additional assistance to help cover out-of-  
13          pocket costs; and wealthier seniors would as-  
14          sume responsibility for a greater share of their  
15          premiums. Putting seniors in charge of how  
16          their health care dollars are spent will force  
17          providers to compete against each other on  
18          price and quality. This market competition will  
19          act as a real check on widespread waste and  
20          skyrocketing health care costs.

21               (B) In keeping with a recommendation  
22               from the National Commission on Fiscal Re-  
23               sponsibility and Reform, this resolution calls for  
24               Federal employees—including Members of Con-

- 1 gress and congressional staff—to make greater
- 2 contributions toward their own retirement.

